

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 CCO-00 /026 W

----- 081471

O 222117Z OCT 74

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 3723

S E C R E T SECTION 1 OF 2 MOSCOW 16050

EXDIS

FOR SECRETARY'S PARTY

E.O. 11652: XGDS-3

TAGS: PARM, UR

SUBJECT: NUCLEAR SAFEGUARDS CONSULTATIONS

FIRST PLENARY SESSION, MESSAGE NUMBER ONE

REF: STATE 227098? 228213

1. CONSULTATIONS FORMALLY OPENED AT 6:15 TUESDAY EVENING, OCTOBER 22.
2. MOROKHOV THEN MENTIONED THAT PROCEDURAL MATTERS FOR THESE NEGOTIATIONS INCLUDING ROTATION OF CHAIR SHOULD BE SAME AS FOR TTB/PNE NEGOTIATIONS.
3. AFTER BRIEF WELCOMING REMARKS, MOROKHOV INTRODUCED EACH MEMBER OF HIS DELEGATION CONSISTING OF:
 - (A) MOROKHOV, CHAIRMAN OF DELEGATION;
 - (B) R.M. TIMERBAEV, XDEPUTY CHAIRMAN, ALSO DEPUTY DIRECTOR, INTERNATIONAL ORGANIZATIONS DIVISION, MFA;
 - (C) JOHN (SIC) IVAN SKOROVANOV, PROFESSOR, URIN RESEARCH INSTITUTE OF CHEMICAL TECHNOLOGY OF STATE COMMITTEE ON ATOMIC ENERGY, SPECIALIST ON REPROCESSING OF IRRADIATED FUEL ELEMENTS;
 - ((D) V.M. SHMELOV, HEAD OF SECTION RESEARCH INSTITUTE FOR ATOMIC INFORMATION, STATE COMMITTEE FOR ATOMIC ENERGY. WORKED IN VIENNA. AUTHOR OF STANDARD AGREEMENT ON ATOMIC SAFEGUARDS

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(SO-CALLED BLUE BOOK);

(E) MR. CHETVERTKOV (NO INITIALS), HEAD, USA DIVISION, MFA;
(F) A. BRATCHIKOV, INTERPRETER.
(MOROKHOV INDICATED IN PRIOR ONE ON-ONE DISCUSSION WITH STOESEL
SETTING UP TODAY'S MEETING THAT SMALLER GROUP
WOULD PROBABLY SHOW UP FOR SUBSEQUENT MEETINGS.)

4. MOROKHOV THEN INDICATED THAT THESE NEGOTIATIONS
(THEY CONSISTENTLY USED RUSSIAN WORD FOR NEGOTIATIONS RATHER
THAN CONSULTATION) WOULD CONCERN MATTERS RELATED TO QUOTE
CONSOLIDATION OF REGIME ON CONTROL OF NON-PROLIFERATION OF
NUCLEAR WEAPONS UNQUOTE AND THAT THEY KNEW THAT THE AMERICAN
SIDE ALSO FAVORED THIS APPROACH. THE IMPORTANCE OF NPT, IN
PARTICULAR, ARTICLE VI WAS STRESSED BY BOTH SIDES AT SUMMIT
ALONG WITH NEED TO INCREASE ITS EFFECT.

5. HE NOTED THAT THEY HAVE POSITIVELY RESPONDED TO US PROPOSAL
FOR BILATERAL ON SAFEGUARDS AGAINST NUCLEAR WEAPONS USE OF
REACTORS SOLD TO THIRD COUNTRIES AND THAT NEGOTIATIONS SHOULD
ALSO DEAL WITH OTHER MATTERS AND ACTION AIMED AT MORE EFFECTIVE
AND UNIVERSAL APPLICATION OF NPT. THESE ARE ESPECIALLY IMPORTANT
IN VIEW OF FORTHCOMING NPT REVIEW CONFERENCE. IT IS SOVIET
UNDERSTANDING THAT THE US SIDE DID NOT OBJECT TO DISCUSSION
OF THESE QUESTIONS AND THAT OUR NEGOTIATIONS WILL COVER WHOLE
COMPLEX OF MEASURES TO CONSOLIDATE NPT REGIME AS A COMMON
OBJECTIVE. HE THEN READ AND PRESENTED US WITH COPY OF PAPER
LISTING TWELVE ISSUES FOR NEGOTIATION AND WELCOMED US IDEAS
FOR DISCUSSIONS.

6. VERBATIM OF SOVIET ISSUES PAPER FOLLOWS: QUOTE:
(1) SAFEGUARDS AGAINST POSSIBLE USE OF NUCLEAR REACTORS,
OTHER EQUIPMENT AND MATERIALS SOLD TO THIRD COUNTRIES FOR THE
PURPOSE OF MANUFACTURING NUCLEAR WEAPONS.
(2) QUESTION OF LIMITATIONS ON TRANSFER OF PRECISION
URANIUM ENRICHMENT TECHNOLOGY.
(3) QUESTION OF LIMITATIONS ON TRANSFER OF TECHNOLOGY OF
SETTING UP PROCESSING PLANTS FOR FUEL ELEMENTS,
INCLUDING TECHNOLOGY AND EQUIPMENT REQUIRED TO ORGANIZE COMMERCIAL
SEPARATION OF PLUTONIUM AND OTHER FISSIONABLE
MATERIALS FROM SPENT FUEL ELEMENTS.
(4) MEASURES TO ENCOURAGE PARTICIPATION IN THE TREATY

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IN THE NON-PROLIFERATION OF NUCLEAR WEAPONS, FIRST OF ALL OF
COUNTRIES ADVANCED IN NUCLEAR FIELD.
(5) MEASURES TO SPEED UP THE CONCLUSION BY ALL NON-NUCLEAR
WEAPON STATES- PARTY TO THE TREATY OF
SAFEGUARDS AGREEMENTS PURSUANT TO THEIR OBLIGATIONS
UNDER ARTICLE III OF THE TREATY.
(6) MEASURES TO ENCOURAGE PARTICIPATION OF THE EXPORTERS OF
NUCLEAR MATERIALS AND EQUIPMENT IN THE AGREEMENT ON

ARTICLE III. (2).

(7) ADOPTION OF INTERNATIONAL MEASURES AIMED AT INCREASING RESPONSIBILITY OF STATES FOR PHYSICAL PROTECTION OF NUCLEAR MATERIALS.

(8) QUESTION OF A POSSIBLE CREATION OF A MORE FAVOURABLE REGIME FOR NPT PARTIES WITH REGARD TO RECEIVING ASSISTANCE IN THE PEACEFUL USES OF NUCLEAR ENERGY.

(9) MEASURES TO INCREASE THE EFFECTIVENESS OF THE IAEA SAFEGUARDS AND TO IMPROVE THE OPERATION OF THE IAEA DEPARTMENT OF SAFEGUARDS AND INSPECTIONS.

(10) COORDINATION OF ACTIONS IN THE PREPARATION FOR THE REVIEW CONFERENCE OF THE NPT PARTIES.

(11) OTHER MEASURES TO STRENGTHEN THE NON-PROLIFERATION REGIME.

(12) QUESTION OF HOW TO REGISTER AGREEMENT WHICH MIGHT BE REACHED DURING THESE NEGOTIATIONS. END QUOTE.

7. HE CONCLUDED THAT IT WAS THEIR UNDERSTANDING THAT BOTH THE ESSENCE AND THE FACT THAT THESE TALKS ARE BEING HELD SHOULD BE CONFIDENTIAL.

8. STOESSEL BEGAN BY NOTING THAT HE HAD A SMALLER DELEGATION, THAT HIS GOVERNMENT HAD DESIGNATED HIM AS CHAIRMAN OF US DELEGATION, THAT HE WOULD BE ASSISTED BY HOHN MARCUM, DEPUTY DIRECTOR OF THE OFFICE OF STRATEGIC AFFAIRS OF THE STATE DEPARTMENT AND VYRIL MUROMCOW ALSO OF THE STATE DEPARTMENT AS INTERPRETER. HE THEN DELIVERED STATEMENT.

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ACTION SS-25

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TO SECSTATE WASHDC IMMEDIATE 3724

S E C R E T SECTION 2 OF 2 MOSCOW 16050

EXDIS

9. VERBATIM OF STOESEL'S STATEMENT FOLLOWS: QUOTE:
WE WOULD LIKE TO INITIATE DISCUSSIONS WITH YOUR
GOVERNMENT ON THE SUBJECT OF INTERNATIONAL NUCLEAR
SAFEGUARDS. THESE CONSULTATIONS WILL BE IN THE
CONTEXT OF OUR SHARED VIEW OF THE IMPORTANCE OF
PREVENTING THE SPREAD OF NUCLEAR WEAPONS, ON SEEKING
MORE EFFECTIVE AND UNIVERSAL APPLICATION OF THE
NON-PROLIFERATION TREATY, AND OF SECURING THE BROADEST
POSSIBLE APPLICATION OF IAEA SAFEGUARDS.

MAINTAINING AN EFFECTIVE SYSTEM OF INTERNATIONAL SAFE-
GUARDS IS AN ESSENTIAL PART OF ANY NON-PROLIFERATION
PROGRAM. THE SUCCESSFUL OUTCOME OF DISCUSSION AMONG
NUCLEAR SUPPLIERS ON IMPLEMENTATION OF ARTICLE III.2.
OF THE NON-PROLIFERATION TREATY IN WHICH THE USSR
PLAYED A CONSTRUCTIVE ROLE, WAS AN IMPORTANT STEP IN
ACHIEVING COMMON NUCLEAR EXPORT POLICIES. I REFER
HERE TO THE ZANGGER COMMITTEE OF NUCLEAR EXPORTERS.

BUILDING ON THIS RESULT, THE U.S. GOVERNMENT WISHES
TO DISCUSS WITH YOU THE DESIRABILITY OF ACHIEVING
COMPLIMENTARY, BUT SOMEWHAT BROADER AGREEMENT ON
NUCLEAR EXPORT GUIDELINES TO INCLUDE NUCLEAR SUPPLIERS
WHO DID NOT PARTICIPATE IN THE NPT IMPLEMENTATION
DISCUSSION, AND TO INCLUDE EXPORT POLICIES OR RESTRAINTS
NOT SPECIFICALLY COVERED IN ZANGGER COMMITTEE GUIDE-
LINES.

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SUCH COMMON UNDERSTANDING AMONG NUCLEAR SUPPLIERS TO
FURTHER GUIDELINES FOR NUCLEAR EXPORT POLICIES WOULD,
AS IN THE CASE OF THE ZANGGER COMMITTEE, MAXIMIZE THE
EFFECTIVENESS OF THESE POLICIES. MANY THIRD COUNTRIES
ARE EXPORTERS OF NUCLEAR MATERIAL AND EQUIPMENT.
GIVEN THIS SITUATION, IT IS BOTH LOGICAL AND DESIRABLE
TO PROCEED MULTILATERALLY ON THE BASIS OF CAREFUL
PRIOR CONSULTATIONS WITH KEY NUCLEAR SUPPLIERS.

ONE POSSIBILITY FOR ACHIEVING MULTINATIONAL EXPORT
POLICY UNDERSTANDINGS, WOULD BE TO HOLD A SMALL,
PRIVATE CONFERENCE OF MAJOR NUCLEAR SUPPLIERS.
THIS CONFERENCE COULD INCLUDE THE USSR, U.S., CANADA,
FRG, FRANCE, JAPAN, AND THE U.K. -- THE KEY SUPPLIERS
AT PRESENT. WE WOULD APPRECIATE HEARING THE VIEWS
OF YOUR GOVERNMENT ON THIS POSSIBILITY.

AT THIS TIME WE WOULD LIKE TO PRESENT YOU WITH A SHORT
PAPER WHICH DESCRIBES THE TYPE OF EXPORT POLICIES
WHICH MIGHT BE DISCUSSED. (PAPER PRESENTED VERBATIM

AS PER INSTRUCTIONS REFTEL STATE 227098).

WITH RESPECT TO THE POINTS IN OUR PAPER, PARTICULARLY THOSE RELATING TO STRENGTHENING SAFEGUARDS OVER NUCLEAR SUPPLY, WE CONCLUDE THAT A MULTILATERAL APPROACH IS ESSENTIAL AND THAT THE PROPOSED CONFERENCE OF KEY SUPPLIERS COULD PLAY A CONSTRUCTIVE ROLE IN ACHIEVING CONSENSUS AMONG NUCLEAR EXPORTERS.

MR. MINISTER, THAT CONCLUDES MY FORMAL REMARKS TODAY. IN CONCLUSION, I WOULD LIKE TO REITERATE THAT THE PAPER WHICH WE HAVE PRESENTED IS INTENDED AS AN ILLUSTRATION OF THE TYPE OF ISSUES WHERE UNDERSTANDINGS MIGHT BE REACHED, BUT NOT AS A COMPLETE LISTING, AND IT DOES NOT REPRESENT AN EXHAUSTIVE EXAMINATION OF THESE ISSUES. IN THIS REGARD, WE NOTE THAT YOU HAVE ALREADY PRESENTED US WITH SOME ADDITIONAL ISSUES AND ALL OF THEM DESERVE THOROUGH STUDY. I COMPLETELY AGREE THAT THE NATURE AND SUBSTANCE, AS WELL AS THE FACT THAT THESE TALKS ARE BEING HELD SHOULD REMAIN CONFIDENTIAL. WE WOULD, OF COURSE, BE VERY INTERESTED IN ANY OTHER

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ISSUES WHICH YOU MAY WISH TO PROPOSE AND IN SUBSEQUENT DISCUSSIONS OF SUCH ISSUES ALONG WITH THOSE WE HAVE RAISED. END QUOTE.

10. MOROKHOV RESPONDED THAT NEGOTIATION OF THIS AGREEMENT WOULD BE IN MUTUAL INTEREST OF BOTH SIDES IN LIMITING SPREAD OF NUCLEAR ARMS, EXPRESSED CONFIDENCE THAT BOTH SIDES WOULD CAREFULLY STUDY ISSUES PAPERS THAT HAD BEEN PRESENTED, AND LOOKED FORWARD TO CONTINUING EXCHANGE OF VIEWS AT NEXT MEETING. IT WAS THEN AGREED THAT NEXT MEETING WOULD BE AT 10:30, WEDNESDAY MORNING, OCTOBER 23. STOESEL THEN NOTED THAT DUE TO ARRIVAL OF SECRETARY'S PARTY, FURTHER MEETINGS WERE UNLIKELY PRIOR TO NEXT WEEK.

11. WE PROPOSE TO ELABORATE AS PER INSTRUCTIONS ON OUR FIVE ISSUES AT TOMORROW'S MEETING AND TO OFFER ONE OR TWO PRELIMINARY OBSERVATIONS ON SOVIET ISSUES AS PROVIDED FOR IN CONTINGENCY GUIDANCE OF REFTEL STATE 227098. IN THIS REGARD, WE NOTE THAT SOVIET REMARKS REFERRED ONLY TO BILATERAL NATURE OF OUR NEGOTIATIONS AND, IN THEIR ISSUE NUMBER EIGHT, SEEM TO BE SUGGESTING PREFERENTIAL TREATMENT FOR NPT PARTIES. STOESEL

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